

REQUEST FOR PROPOSALS (RFP) 31-25: PUBLIC DEFENSE (AUGMENT SERVICES)

Request for Proposal Information:

RFP Number: 31-25

RFP Title: Public Defense (Augment Services) **Date Issued:** Wednesday, April 16, 2025

Contact Person: Michael Woods

Email Address: michael.woods@cityofvancouver.us

Contact Phone: 360-487-8419

Questions Due: Friday, May 2, 2025 **Addendum Due:** Wednesday, May 7, 2025 **Proposals Due:** Wednesday, May 14, 2025

Submit Proposals to:

Procurement Portal:

cityofvancouver.bonfirehub.com

Table of Contents

SECTIO	N 1: INSTRUCTIONS AND CONTRACT INFORMATION	, 2
A.	Instructions to Proposers	2
В.	Introduction	3
C.	Scope of Work	3
D.	Approximate Timeline	
E.	Addendum	
F.	Information	
G.	General Information Form	(
SECTIO	N 2: PROPOSAL SUBMITTAL AND EVALUATION INFORMATION	,
A.	Submittal Requirements & Procedure	8
B.	Evaluation Process	8
C.	Evaluation Criteria	9
D.	Evaluation Scoring	10
E.	Interviews	
F.	Award of Contract	
G.	Debrief	1
Н.	RFP General Terms and Conditions	1
SECTIO	N 3: SAMPLE CONTRACT	13

SECTION 1: INSTRUCTIONS AND CONTRACT INFORMATION

A. <u>Instructions to Proposers</u>

The City of Vancouver is seeking proposals from qualified firms/individuals to provide indigent defense services, in compliance with all applicable laws and standards. City is encouraging all qualified firms/individuals to propose as multiple contracts will be awarded and number of cases assigned will be based on firm's/individual's availability.

Request for Proposal packets may be examined at: cityofvancouver.bonfirehub.com.

Questions or Requests for Clarification must be sent to Michael Woods, Senior Procurement Specialist, via email to michael.woods@cityofvancouver.us and be received by **4:00 p.m. on Friday, May 2, 2025**. No questions or Requests for Clarification should be submitted to the project manager. Incomplete or late inquiries may not be considered. If required, an addendum addressing these matters will be issued no later than **5:00 p.m. on Wednesday, May 7, 2025**.

The City reserves the right to cancel this Request or reject any and all proposals submitted or to waive any minor formalities of this call, if the best interest of the City would be served.

Proposers may not withdraw proposal after set due date and time, unless award of a contract is delayed for more than 90 days.

Proposals must be received by the City no later than 3:00 PM (Pacific Time) Wednesday, May 14, 2025. Proposals will not be accepted after the specified time. The City of Vancouver is not responsible for delays of the submittal.

Proposals must be submitted electronically through the City's Procurement Portal: <u>cityofvancouver.bonfirehub.com</u>. If you have questions about the portal or how to submit a proposal, please contact the Contact person listed above or Bonfire directly.

Proposals submitted **IN PERSON, BY MAIL, FAX** or **EMAIL** will **NOT** be accepted.

The City is committed to providing equal opportunities to State of Washington certified Minority, Disadvantaged, and Women's Business Enterprises.

The City of Vancouver in accordance with the provisions of Title VI of the Civil Rights Act of 1964 (78 Stat. 252, 42 U.S.C. 2000d to 2000d-4) and the Regulations, herby notifies all bidders that it will affirmatively ensure that in any contract entered into pursuant to this advertisement, disadvantaged business enterprises will be afforded full and fair opportunity to submit bids in response to this invitation and will not be discriminated against on the grounds of race, color, or national origin in consideration for an award.

Michael Woods, Senior Procurement Specialist

B. Introduction

The City of Vancouver encompasses 51.84 square miles, has an estimated 2024 population of 202,600 and it is projected to exceed 268,000 by 2042. The City is located on the I-5 corridor and extends along the shore of the Columbia River, 100 miles upstream from the Pacific Ocean. It lies directly across the river from Portland, Oregon and is southwestern gateway to the State of Washington.

The City is responsible for vital municipal infrastructure and urban services. It builds and repairs roads, maintains water and sewer services, provides fire and police protection as well as parks & recreation programs, administers land use policy, and takes an active role in Vancouver's commercial and industrial development.

Vancouver has a Council/Manager form of government with a City Council comprised of the Mayor and six councilmembers who set policy and direction. The City Manager oversees the day-to-day operations of the City.

C. Scope of Work

The City of Vancouver (the "City") seeks qualified contractors to provide indigent defense services, in compliance with all applicable laws and standards. More than one contractor may be selected for this work. Selected contractors may perform as many cases as their capacity allows, with a minimum of ten cases per year up to the maximum potential value of their contract. Contractors will provide the City and Clark County District Court (District Court) with advance notice of their monthly availability to facilitate case assignments accordingly.

Term of Contract

The initial term of the contract shall be negotiated based on contractor's availability and may range from one year up to a maximum of three years. Upon mutual agreement between the City and the Contractor, the contract may be extended in one-year increments, not to exceed a total contract duration of five years.

Payment

The City will pay the Contractor on a per-case basis at a rate of \$475 per case from the start of this Agreement through the end of the 2025 calendar year.

In addition, the City will pay the Contractor a trial fee of \$1,000 for cases that proceed to bench or jury trial. If the case is settled prior to the actual start of trial, this trial fee shall not apply.

At the conclusion of the 2025 calendar year, the City and Contractor may discuss and agree in writing on any applicable rate adjustments for the following calendar year.

Professional Conduct

Contractors shall ensure that all attorneys and staff members comply with:

- All applicable laws and administrative regulations of the State of Washington, the United States, and the Vancouver Municipal Code (VMC).
- Washington State Rules for Professional Conduct (RPC).
- Washington State Supreme Court (Supreme Court) Standards (effective October 1, 2012) and Caseload Standards (effective January 1, 2015).

If the Supreme Court Standards or Caseload Standards are revised during the term of contract, Contractors will comply with those updated standards according to their effective date.

Attorneys shall exercise independent, professional judgment in all cases. Confidential attorney-client communications shall be protected as required by law. Contractors must certify compliance with the Supreme Court Standards for Indigent Defense Services on a quarterly basis and file certifications with District Court.

Case Assignments and Availability

- Contractors will provide legal defense services to eligible clients charged under City ordinances, VMC, or RCW statutes with a possible jail sentence.
- Contractors shall notify the City and District Court in advance of their monthly availability for case assignments.
- Contractors must accept a minimum of ten cases per year, up to the contract's maximum allowable caseload. The number of cases may vary from month to month, depending on the Contractor's capacity.
- The City and District Court will make every reasonable effort to assign cases to the Contractor in accordance with the pre-determined case total; however, fluctuations may occur due to caseload demands and operational needs.
- Contractors may accept:
 - o Primary case assignments, to augment the capacity of the Primary Defender.
 - o Conflict case assignments when the Primary Defender and Primary Conflict Defender has a conflict or there are co-defendants.

Duties and Responsibilities

Case Representation

- Provide high-quality legal representation at all stages of assigned cases.
- Represent clients in all required hearings, including but not limited to arraignments, pre-trials, trials, sentencings, and probation violations.
- Ensure timely client communication, including initial contact within three working days of case assignment.
- Notify District Court and the City Prosecutor's Office immediately upon any change in client representation status.
- Engage in pre-trial negotiations with the City Prosecutor's Office.

Operational Requirements

- Maintain adequate support staff to ensure high-quality defense services.
- Provide court-appointed interpreter services where necessary and communicate plea offers in clients' preferred languages.

- Utilize Notice of Appearance Forms provided by District Court.
- Coordinate investigation services and expert witnesses when required, subject to City approval.

Client Communication

- Ensure continuous communication with assigned clients.
- Notify clients in advance of all hearings and provide plea offers within five business days of receipt from the City Prosecutor's Office.
- Inform District Court when clients fail to maintain regular contact.

Records, Reports & Audits

- Maintain case records in compliance with legal and professional standards.
- Provide City access to relevant data, records, and invoices for auditing purposes.
- Retain all records for a minimum of seven years after final payment under the contract.
- Cooperate with City evaluations and reporting requirements.

Performance and Compliance

- Ensure compliance with Supreme Court Caseload Standards.
- Certify compliance with indigent defense service standards quarterly.
- Work in coordination with City and District Court to ensure effective case management and quality legal representation.
- Maintain liability insurance under a Comprehensive or Commercial General Liability and business policies according to City policy.

Sample Contract

Exhibit 1 contains a Sample Contract that represents the terms and conditions of an agreement between the City and the selected Contractor for the work described in this RFP. Exhibit 1 includes the City's standard contracting terms, a detailed Scope of Work, and the required insurance limits.

D. Approximate Timeline

RFP Issued: Wednesday, April 16, 2025

Questions Due: Friday, May 2, 2025
Final Addendum Issued: Wednesday, May 7, 2025
Proposals Due: Wednesday, May 14, 2025

E. Addendum

It is the sole responsibility of the proposer to learn of Addenda, if any. Such information may be obtained at: <u>cityofvancouver.bonfirehub.com</u>. The City of Vancouver accepts no responsibility or liability and will provide no accommodation to proposers who fail to check for addendums and submit inadequate or incorrect responses.

F. Information

Questions or Requests for Clarification must be sent to Michael Woods, Senior Procurement Specialist, via email to michael.woods@cityofvancouver.us and be received by **4:00 p.m. on**

Friday, May 2, 2025. No questions or Requests for Clarification should be submitted to the Project Manager. Incomplete or late inquiries may not be considered. If required, an addendum addressing these matters will be issued by no later than **5:00 p.m. o**n Wednesday, May 7, 2025.

G. General Information Form

The GENERAL INFORMATION FORM, on the next page, is designed to serve as the cover sheet. Do not attach cover letters, title pages, or blank sheets ahead of this form, nor substitute letterhead for it. If additional space is needed, pages may be attached behind this form. This form must be signed by a person authorized to submit proposals and enter into contract negotiations on behalf of your agency. This individual must be at least 18 years of age. **Failure to submit this form will result in your proposal being deemed non-responsive and rejected.**

SECTION 2: PROPOSAL SUBMITTAL AND EVALUATION INFORMATION

GENERAL INFORMATION FORM RFP 31-25: Public Defense (Augment Services)

This form must be signed by a person authorized to make proposals and enter into contract negotiations on behalf of your entity. To be considered for this project, the submittals must be completed in accordance with this RFP and this cover sheet must be attached.

Failure to submit this form will result in your proposal being deemed non-responsive.

Authorized Official (Signature)	Date
Printed Name of Authorized Official	Title of Authorized Official
Company Name	Contact Person
Address	City, State, Zip
Phone Number	E-Mail Address
Federal Tax ID #	Unified Business Identifier
Organization type	State in which Entity is Formed/Organized

Note: It is the sole responsibility of the Consultant to learn of Addenda, if any. Such information may be obtained at <u>cityofvancouver.bonfirehub.com</u>.

A. <u>Submittal Requirements & Procedure</u>

Submittal Requirements: Proposals should be concise and only include information requested.

- Proposals must be submitted via the Procurement Portal.
- Page size: 8.5" x11"
- Minimum font size: 12 point
- Maximum number of pages: 20
 - INCLUDED IN THE PAGE COUNT: Evaluation Criteria responses, charts, graphs, pictures, samples of previous work products if requested, and all other text.
 - NOT INCLUDED in the page count: General Information Form (Failure to submit this Form will render the proposal non-responsive and therefore void) and front and back cover.
 - NOT INCLUDED in the page count, if included at the end of the proposal as attachments: resumes, and contract exceptions or redlines. If these items are contained in the body of the proposal those pages will be included in the total number of maximum pages.
 - o If proposals exceed the maximum page count evaluators will not review or score information that goes beyond the 20th page.

Submittal Procedure: Proposals are to be submitted through Bonfire:

• Responses due no later than: 3:00 P.M. (Pacific Time), Wednesday, May 14, 2025.

Proposers must submit proposals online through the City of Vancouver's Procurement Portal: <u>cityofvancouver.bonfirehub.com</u>. Instructions on how to submit through the portal are available through the help function within the website.

- All proposals must be submitted in Bonfire by the time/date listed.
- Proposers shall allow enough time for electronic submittal and acceptance to occur. Official City time/date stamp shall be the sole means used to determine time/date of receipt/acceptance of Proposals.
- Proposals submitted **IN PERSON**, by **MAIL**, **EMAIL** or **FAX** will not be accepted.
- Bonfire will not accept submittals after the listed date and time. The City of Vancouver is not responsible for delays in submission.

B. Evaluation Process

The City will determine the most qualified proposer(s) based on the Evaluation Criteria listed using predetermined weights and the responsiveness of the Proposal. A subsequent round of interviews may be used to evaluate finalists.

The City reserves the right to conduct interviews of a short list of proposers. If the City decides to conduct interviews, the interview sessions will be evaluated in a manner similar to the response. Topics covered in the interview session shall include the topics listed herein under

the "Evaluation Criteria" section plus any additional, relevant topics which may arise during both the formal presentation and the question-and-answer portions of the interview. If interviews are conducted, and your firm is selected for an interview, you will be contacted by the City for next steps.

C. Evaluation Criteria

These instructions were prepared to aid in proposal development. They also provide for a structured format so reviewers can systematically evaluate several proposals. Each copy of the proposal package must include all of the sections in the order indicated. Attachments should be clearly referenced and identified to facilitate the review process.

In the event that a proposer has concerns with the attached agreement, they <u>must</u> address those concerns within the submitted proposal. A list of exceptions and/or redline edits to the draft agreement must be attached for exceptions to be considered. Request to modify the agreement after the solicitation's closing date and time will not be considered.

Each proposal shall include:

1. Cover Letter – Availability, Capabilities, and Interest

Please provide a cover letter that includes:

- a. A statement of your firm's interest in providing Public Defense services to the City.
- b. Your firm's availability and estimated number of public defense cases your firm could accept on a monthly basis.
- c. A brief summary of your firm's general capabilities and capacity to meet the requirements outlined in the Scope of Work.

2. Resume – Firm Background and Qualifications

Please submit a resume for your firm that includes:

- a. Basic details about your organization, including size, years in business, and areas of specialization.
- b. A brief summary of relevant experience providing public defense services, including any past work with governmental agencies.
- c. Names and qualifications of attorneys or staff who would be assigned to this contract, including years of experience in public defense.

3. References

Provide at least two references from public defense contracts or similar work performed within the last three years. Include contact information and a brief description of the services provided.

D. Evaluation Scoring

The City's choice of Consultant(s) will be made by evaluating the Proposal submitted. Each proposal received in response to this RFP will be evaluated and scored as follows:

- 1. General Information Form (Pass/Fail)
- 2. Cover Letter (45 points maximum)
- 3. Resume (45 points maximum)
- 4. References (10 points maximum)

The City reserves the right to request any Consultant to clarify their proposal or to supply any additional material deemed necessary to assist in the evaluation of the proposal.

E. Interviews

The City reserves the right to conduct interviews of a short list of proposers. Should the City decide to conduct interviews, the interview sessions will be evaluated in a manner similar to the proposals:

If an interview is conducted, the following format will be used:

- 1. Approximately 30-minute presentation
- 2. Approximately 30 minutes for questions and answers
- 3. The Consultant's proposed Project Manager shall lead the presentation.

The times listed above are approximate and the City reserves the right to adjust them as needed. Interview may be held in person or through a virtual meeting at the discretion of the City.

Topics covered in the interview session shall include the topics listed under the Submittal Criteria section plus any additional, relevant topics which may arise during both the formal presentation and the question-and-answer portions of the interview. If interviews are conducted, and your firm is selected for interview, you will obtain more specific information on the interview process via email.

F. Award of Contract

Award of the contract shall be made with reasonable promptness by giving verbal and written notice to the proposer whose proposal best conforms to the request, received the highest score through the evaluation process, and which will be the most advantageous to the City. It is the intent of the city to award a contract on a fair and competitive basis. All performance and technical standards stated in the RFP must be met as a condition of proposal acceptance.

The City will attempt to reach a final agreement with the highest scoring proposer(s). However, the City may, at its sole discretion, terminate negotiations and reject the proposal if it appears

agreement cannot be reached. The City may then attempt to reach a final agreement with the next highest scoring proposer and may continue, in the same manner, with remaining proposers until an agreement is reached.

The successful proposer will be required to enter into an agreement with the City in which the proposer will undertake certain obligations. These obligations include, but are not limited to, the terms and conditions listed on the attached sample Services Agreement (see Attachment "A") which are meant to be non-negotiable but may be modified at the City's sole discretion. This RFP and the successful Proposer's response shall be incorporated in and become a part of the final contract.

G. Debrief

Following award of the contract, proposers may request a debrief from Procurement staff to learn more about the evaluation of their proposal and the scores. Debrief sessions can be done in person, through teams, or via email.

H. RFP General Terms and Conditions

Reimbursement

The City will not reimburse proposers for any costs involved in the preparation and submission of responses to this RFP or in the preparation for and attendance at subsequent interviews. Furthermore, this RFP does not obligate the City to accept or contract for any expressed or implied services.

Cooperative Purchasing

The Washington State Interlocal Cooperation Act, Ch. 39.34 RCW, authorizes public agencies to cooperatively purchase goods and services if all parties agree. By responding to this RFP, Consultants agree that other public agencies may purchase goods and services under this solicitation or contract at their own cost and without the City of Vancouver incurring any financial or legal liability of such purchase. The City of Vancouver agrees to allow other public agencies to purchase goods and services under this solicitation or contract, provided that the City of Vancouver is not held financially or legally liable for purchases and that any public agency purchasing under such solicitation or contract file a copy of this invitation and such contract in accordance with RCW 39.34.040.

Public Records and Proprietary Material

Proposers should be award that any records they submit to the City or that are used by the City even if the proposers possess the records may be public records under the Washington Public Records Act (RCW 42.56). The City must promptly disclose public records upon request unless a statute exempts them from disclosure. Proposers should be aware that if even a portion of a record is exempt from disclosure, generally, the rest of the record must be disclosed. Exemptions, including those for trade secrets and "valuable formula", are narrow and specific.

Proposers should clearly mark any record they believe is exempt from disclosure.

Upon receipt of a request for public disclosure, the City will notify the RFP proposer of any public disclosure request for the proposer's proposal. If the proposer believes its records are exempt from disclosure, it is the proposer's sole responsibility to pursue a lawsuit under RCW 42.56.540 to enjoin disclosure. It is the proposer's discretionary decision whether to file such a lawsuit. However, if the proposer does not timely obtain and serve an injunction, the City will disclose the records, in accordance with applicable law.

Protests

Pre-Bid or Solicitation Phase Protest

The City must receive such a protest at least five days prior to the bid opening or proposal/qualifications due date. These protests are to be submitted to the Procurement Specialist overseeing the project.

Upon receipt to the protest the Procurement Specialist shall review the concerns outlined and consult with the necessary parties as needed. The Procurement Specialist shall reply to the protest within three days.

Pre-Award Protest

The City must receive such a protest within five days after bid opening or notification of intent to award for Request for Proposals. These protests are to be submitted to the Procurement Manger. Copies of the protest may be provided to the bidder against whom the protest is made if they are not copied on the original protest. At that time, the bidder whom the protest is made can respond in writing to the Procurement Manger, within two business days to the issues brought forward by the Protestor.

The Procurement Manager, upon receipt of the protest, shall review all of the issues brought forward in the protest and consult with the necessary parties as needed. All available facts will be considered. The Procurement Manager shall respond, in writing, to all parties within ten days after receipt of the protest. If more time is necessary to compete a thorough review, the Procurement Manager will notify all parties involved.

The Procurement Manager shall not award the project to anyone other than the protesting bidder without first providing at least two days' written notice of the City's intent to award.

For more information see the City of Vancouver Procurement's Protest Policy.

SECTION 3: SAMPLE CONTRACT



ATTACHMENT A

CITY OF VANCOUVER SERVICES AGREEMENT

This Services Agreement (hereinafter referred to as the "Agreement") is entered into by and between the City of Vancouver, Washington, a municipal corporation organized under the laws of the State of Washington, (hereinafter referred to as the "City") and (Contractor) (hereinafter referred to as the "Contractor"). The City and Contractor may be collectively referred to herein as the "parties" or individually as a "party".

WHEREAS, the City desires to engage the Contractor to perform services as described in this Agreement; and

WHEREAS, the City advertised and issued a request for proposal, numbered 31-25 (the "Solicitation") and after evaluation of the Contractor's responsive proposal, found the Contractor capable of performing the required Services; and

WHEREAS, the Contractor represents by entering into this Agreement that it is fully qualified to perform the services described herein in a competent and professional manner, and to the full satisfaction of the City.

NOW, THEREFORE, in consideration of the terms, conditions, covenants, and performance contained herein, or attached and incorporated and made a part hereof, the parties hereto agree as follows:

1. SCOPE OF WORK: The Contractor agrees to provide the City all services and materials set forth in the scope of work identified in **Attachment "A"**, which is incorporated herein by this reference, and made a part of this Agreement as if fully set forth herein.

As more fully described in Attachment "A" of this Agreement, all services provided must meet the City's adopted Standards for Indigent Defenses Services (see **Attachment B**).

All work must be authorized and approved by the City's Project Manager before any work can begin. The Contractor shall approach each project in a manner consistent with its usual customary business practices. The Contractor shall actively seek collaborative input from City staff.

2. **COMPENSATION:** Payment to the Contractor for the work described in this Agreement shall not exceed \$XXX,XXX USD.

This payment shall be maximum compensation for the work and for all labor, materials, supplies, equipment and incidentals necessary to complete the work as set forth herein, and it shall not be exceeded without the City's prior written authorization in the form of a negotiated and executed amendment.

Compensation is limited to the amount specified on a per-case basis, unless amended in writing Compensation may be amended, at the City's sole discretion, for documentable circumstances not reasonably foreseeable to either party at the time the task and/or subtask is initiated, or for changes to the scope of work or deliverables requested by the City. All deliverables must be acceptable to the City, at the sole discretion of the City.

The City will reimburse only pre-approved miscellaneous Contractor expenses at-cost upon submission of receipts to City.

During the life of this Contract, and in consideration of the City's business needs, the Contractor may make requests for compensation adjustments. In consideration of market conditions, the City may allow an annual adjustment to compensation paid for the actual cost of services. Contractor shall submit the request for consideration, together with supporting documentation, before the anniversary date of this Agreement. The City will review the request and, at its sole discretion, make a decision. If accepted, the adjustment shall become effective on the anniversary date of the Agreement and will be firm for the remainder of the contracted period. All adjustments will be authorized by written contract amendment.

3. PAYMENT FOR CONTRACTOR SERVICES: The Contractor shall submit monthly invoices to City covering both professional fees and project expenses, if any, for fees and expenses from the previous month. Payments to Contractor shall be net thirty (30) days.

The City reserves the right to correct any invoices paid in error. The Contractor shall be paid according to the rates set forth in **Attachment "C**", incorporated herein by this reference, and made a part of this Agreement as if fully set forth herein.

City and Contractor agree that any amount paid in error by City does not constitute a rate change in the amount of the contract. The City's contract/purchase order (PO) number given on the notice to proceed <u>must</u> be referenced on any invoice submitted for payment.

4. TERM OF AGREEMENT: The term of this Agreement shall commence on (date) and continue until (date). City reserves the option to extend this contract in one-year increments. Contract shall

expire no later than (date). Unless directed otherwise by the City, Contractor shall perform the work in accordance with any schedules made a part of this Agreement.

- **5. ORDER OF PRECEDENCE:** Where there is a conflict among or between any of these documents, the controlling documents shall be the first listed in the following sequence: Amendments to this Agreement and this Agreement, Contractor's responsive proposal to City's solicitation; and City's solicitation. The Parties agree that terms included on any Purchase Order or other document provided by Contractor are not part of this Agreement.
- **6. RELATION OF PARTIES**: The Contractor, and its subcontractors, agents, employees, or other vendors contracted by the Contractor to provide services or other work for the purpose of meeting the Contractor's obligations under this agreement (collectively referred to as "subcontractors"), are independent contractors performing professional services for the City and are not employees of the City. The Contractor and its subcontractors shall not, as a result of this Agreement, accrue leave, retirement, insurance, bonding or any other rights, privileges, or benefits afforded to City employees. The Contractor and its subcontractors shall not have the authority to bind City in any way except as may be specifically provided herein.
- **7. SUBCONTRACTING**: The Contractor shall not subcontract for the performance of any work under this Agreement without prior written permission of the City.
- **8. EMPLOYMENT VERIFICATION:** The Contractor shall submit a Form I-9 (Employment Eligibility Verification) to the City within 60 days after execution of this Agreement to verify employment authorization. The Contractor shall ensure all Contractor employees and any subcontractors assigned to perform work under this Agreement are eligible to work in the United States. The Contractor shall provide verification of compliance upon the request of the City. Failure by the Contractor to comply with this subsection shall be considered a material breach.
- **9. DELAYS AND EXTENSIONS OF TIME:** If the Contractor is delayed at any time in the progress of the work covered by this Agreement, by any causes beyond Contractor's control, the time for performance may be extended by such time as shall be mutually agreed upon by the Contractor and the City and shall be incorporated in a written amendment to this Agreement. Any request for an extension of time shall be made in writing to the City.
- 10. OWNERSHIP OF RECORDS AND DOCUMENTS: Not applicable to this Agreement.
- 11. TERMINATION FOR PUBLIC CONVENIENCE: The City, at its sole discretion, may terminate this contract for convenience at any time for any reason deemed appropriate. Termination is effective immediately upon notice of termination given by the City.

In the event this Agreement is terminated prior to the completion of work, the Contractor will only be paid for the portion of the work completed at the time of termination of the Agreement.

12. TERMINATION FOR DEFAULT: If the Contractor defaults by failing to perform any of the obligations of the Agreement, including violating any law, regulation, rule or ordinance applicable to this Agreement, or becomes insolvent or is declared bankrupt or commits any act of bankruptcy or insolvency or makes an assignment for the benefit of creditors, the City may, by depositing written notice to the Contractor in the U.S. mail, postage prepaid, terminate the Agreement, and at the City's option, obtain performance of the work elsewhere.

If the Agreement is terminated for default, the Contractor shall not be entitled to receive any further payments under the Agreement until all work called for has been fully performed. Any extra cost or damage to the City resulting from such default(s) shall be deducted from any money due or coming due to the Contractor. The Contractor shall bear any extra expenses incurred by the City in completing the work, and all damage sustained, or which may be sustained by the City by reason of such default.

If a notice of termination for default has been issued and it is later determined for any reason that the Contractor was not in default, the rights and obligations of the parties shall be the same as if the notice of termination had been issued pursuant to the termination for public convenience paragraph herein.

- 13. OPPORTUNITY TO CURE: The City at its sole discretion may in lieu of a termination allow the Contractor to cure the defect(s), by providing a "Notice to Cure" to Contractor setting forth the remedies sought by City and the deadline to accomplish the remedies. If the Contractor fails to remedy to the City's satisfaction the breach or default of any of the terms, covenants, or conditions of this Contract within the time stated time, the City shall have the right to terminate the Contract without any further obligation to the Contractor. Any such termination for default shall not in any way operate to preclude the City from also pursuing all available remedies against the Contractor and its sureties for said breach or default, including but not limited to termination of this Contract for convenience.
- **14. COMPLIANCE WITH THE LAW:** The Contractor agrees to comply with all relevant, Federal, State, and Municipal laws, rules, policies, regulations or ordinances in the performance of work under this Agreement.
- 15. CITY BUSINESS AND OCCUPATION LICENSE: The Contractor will be required to obtain a business license when contracting with the City unless allowable exemptions apply. The Contractor State of Washington License Service contact the Business (BLS) 800-451-7985. http://bls.dor.wa.gov/file.aspx. phone or by at or go to www.bls.dor.wa.gov/cities/vancouver.aspx www.cityofvancouver.us/businesslicense, or determine whether a business license is required pursuant to the Vancouver Municipal Code (VMC) Chapter 5.04.

16. LIABILITY AND HOLD HARMLESS: The Contractor agrees to indemnify, defend, save and hold harmless the City, its officials, employees and agents from any and all liability, demands, claims, causes of action, suits or judgments, including costs, attorney fees and expenses incurred in connection therewith, of whatsoever kind or nature (including patent infringement or copyright claims) to the extent arising out of, or in connection with, or incident to, the negligent performance or willful misconduct pursuant to this Agreement. This indemnity and hold harmless shall include any claim made against the City by an employee of Contractor or subcontractor or agent even if Contractor is thus otherwise immune from liability pursuant to the workers' compensation statute, Title 51 Revised Code of Washington (RCW), except to the extent that such liability arises from the concurrent negligence of both the City and the Contractor, such costs, fees and expenses shall be shared between the City and the Contractor in proportion to their relative degrees of negligence. The Contractor specifically acknowledges the provisions contained herein have been mutually negotiated by the parties and it is the intent of the parties that the Contractor provide the broadest scope of indemnity permitted by RCW 4.24.115. The Contractor is an independent contractor and responsible for the safety of its employees.

17. INSURANCE: The Contractor shall obtain and keep in force during the entire term of this agreement, liability insurance against any and all claims for damages to person or property which may arise out of the performance of this Contract whether such work shall be by the Contractor, subcontractor or anyone directly or indirectly employed by either the Contractor or a subcontractor.

All liability insurance required herein shall be under a Comprehensive or Commercial General Liability and business policies.

COVERAGE	LIMITS OF	
I. Commercial General Liability:	Live Diese	
Policy shall include Bodily Injury, Property Damage, Personal Injury and		
Broad Form Contractual Liability		
Each Occurrence	\$1,000,000	
General Aggregate Per Occurrence	\$2,000,000	
Products & Completed Operations Aggregate	\$ N/A	
Personal and Advertising Injury	\$ NA	
Blanket Contractual Liability	\$ N/A	
II. Commercial Automobile Liability		
Policy shall include Bodily Injury and Property Damage, for any owned,		
Hired, and/or Non-owned vehicles used in the operation, installation and		
maintenance of facilities under this agreement.		
Combined Single Limit	N/A –	
	Driving is	
	not part of	

	the contract SOW
III. Workers' Compensation (applicable to the State of Washington)	SOW
Per Occurrence	
Employer's Liability	Contractor's coverage provided by the State Fund meets City
	requirements
Disease Each Employee	1
Disease Policy Limit	
Each Claim	
Annual Aggregate	
IV. Umbrella Liability	
Each Claim	\$1,000,000
V. Professional Liability	
Policy shall include coverage against any and all claims for damages to person or property which may arise out of the performance of this Contract whether such work shall be by the Contractor, subcontractor or anyone directly or indirectly employed by either the Contractor or a subcontractor	
Each Occurrence	\$1,000,000
General Aggregate Per Occurrence	\$2,000,000

In addition to the coverage and limits listed above the Contractor's insurance must all contain the following:

- a. City Listed as an Additional Insured. The City of Vancouver, its Agents, Representatives, Officers, Directors, Elected and Appointed Officials, and Employees must be named as an additional insured for all policies except for Umbrella and Professional Liability. The required Additional Insured endorsements shall be at least as broad as ISO CG 20 10 11 85, or its equivalent CG 20 10 07 04 and CG 20 37 07 04 must be included with the Certificate of Insurance.
- b. Employment Security. The Contractor shall comply with all employment security laws of the State in which services are provided and shall timely make all required payments in connection therewith.
- **c.** The City of Vancouver shall be listed on the Certificate as the Certificate Holder.
- d. Coverage Trigger: The insurance must be written on an "occurrence" basis. This must be indicated on the Certificate.

Contractor shall provide evidence of all insurance required, at the City's request, by submitting an insurance certificate to the City on a standard "ACORD" or comparable form.

All policies shall be issued by an insurance company licensed to do business in the State of Washington. The City of Vancouver may inspect all policies and copies shall be provided to the City upon request.

18. NOTICES: All notices which are given or required to be given pursuant to this Agreement shall be hand delivered, mailed postage paid, or sent by electronic mail as follows:

For the City: For the Contractor:
Anna Vogel Contact Name
City of Vancouver Company Name

415 W 6th Street address
P O Box 1995 address
Vancouver WA 98668-1995 Email:

Email: anna.vogel@cityofvancouver.us

Either party may change the designated contact or any information listed above by giving advance notice in writing to the other party.

- **19. AMENDMENTS:** All changes to this Agreement, including changes to the scope of work and compensation sections, must be made by written amendment and signed by all parties to this Agreement.
- **20. SCOPE OF AGREEMENT**: This Agreement incorporates all the agreements, covenants and understanding between the parties hereto and are merged into this written Agreement. No prior agreement or prior understanding, verbal or otherwise, of the parties or their agents shall be valid or enforceable unless set forth in this Agreement.
- **21. RATIFICATION:** Acts taken pursuant to this Agreement but prior to its effective date are hereby ratified and confirmed.
- **22. GOVERNING LAW/VENUE**: This Agreement shall be deemed to have been executed and delivered within the State of Washington, and the rights and obligations of the parties hereunder shall be construed and enforced in accordance with, and governed by, the laws of the State of Washington without regard to the principles of conflict of laws. Any action or suit brought in connection with this Agreement shall be brought in the Superior Court of Clark County, Washington.

- 23. COOPERATIVE PURCHASING: The Washington State Inter-local Cooperation Act, Ch. 39.34 RCW, authorizes public agencies to cooperatively purchase goods and services if all parties agree. By having executed this Agreement, the Contractor agrees that other public agencies may purchase goods and services under this solicitation or contract at their own cost and without the City incurring any financial or legal liability for such purchases. The City agrees to allow other public agencies to purchase goods and services under this solicitation or contract, provided that the City is not held financially or legally liable for purchases and that any public agency purchasing under such solicitation or contract file a copy of this invitation and such contract in accordance with RCW 39.34.040.
- **24. PUBLIC DISCLOSURE COMPLIANCE:** The parties acknowledge that the City is an "agency" within the meaning of the Washington Public Records Act, Chapter 42.56 RCW, and that materials submitted by the Contractor to the City become public record. Such records may be subject to public disclosure, in whole or part and may be required to be released by the City in the event of a request for disclosure. In the event the City receives a public record request for any data or deliverable that is provided to the City and that is licensed from the Contractor, the City shall notify the Contractor of such request and withhold disclosure of such information for not less than five (5) business days, to permit the Contractor to seek judicial protection of such information, provided that the Contractor shall be responsible for attorney fees and costs in such action and shall save and hold harmless the City from any costs, attorney fees or penalty assessment pursuant to chapter 42.56 RCW for withholding or delaying public disclosure of such information.
- **25. DEBARMENT**: The Contractor certifies that that it is not presently debarred, suspended, proposed for debarment, and declared ineligible or voluntarily excluded from covered transactions by any Federal, State or local department or agency.
- **26. NONDISCRIMINATION**: The City of Vancouver, WA is an equal opportunity employer. In the performance of this Agreement, the Contractor will not discriminate against any employee or applicant for employment on the grounds of race, creed, color, national origin, sex, sexual orientation, marital status, age or the presence of any sensory, mental or physical handicap.

The undersigned, as the authorized representatives of the City and Contractor respectively, agree to all of the terms and conditions contained in this Agreement, as of the dates set forth below.

Anna Vogel, Procurement Manager Signature	
Date Printed Name /Title	
Attest: Date	
Natasha Ramras, City Clerk	
Approved as to form:	
Cary Driskell, Assistant City Attorney	

ATTACHMENT "A":

Scope of Work

The Scope of Work for this contract includes:

Section 1. Definitions

The following definitions control the interpretation of this Agreement:

- a. The term "Eligible Client" shall mean a defendant or a juvenile deemed to be handled as an adult, who is facing civil commitment or any other person who has been determined by a finding by the Court to be entitled to a court-appointed attorney, pursuant to RCW 10.101.020.
- b. The term "Representational Services" shall mean the services for which the City is to pay the Contractor. Representational services include lawyer services and appropriate support staff services, appropriate sentencing advocacy and services including, but not limited to, interviews of clients and potential witnesses, legal research, preparation and filing of pleadings, negotiations with the appropriate prosecutor or other agency and court regarding possible dispositions, and preparation for and appearance at all court proceedings. The services for which the City is to pay the Contractor do not include extraordinary expenses incurred in the representation of eligible clients. Where the lawyer determines that conducting an independent investigation is necessary to the proper defense of the Client, the City agrees that the Contractor will not be responsible for payment of extraordinary expenses incurred in the representation of eligible clients, subject to Section 4(n) below.
- c. The term "Case" shall mean representation of one person on one or more charging documents that arise out of a single criminal incident. Multiple citations or case numbers filed from the same incident are one case. Citations or case numbers that include charges that occurred on the same day are presumed to be one incident or one "case." A charging document that includes charges from more than one date (separate incidents) is deemed one "case," unless the court grants Contractor's motion to sever the charges.

The term "Case" also shall mean representation of one person on one or more original case numbers where a probation violation(s) or show cause order has been filed and Contractor is appointed. However, a probation violation case is not counted as a separate, new "case" if the only alleged probation violation is commission of a new offense and Contractor is appointed on the new criminal case.

Reappointment of an attorney or law firm to a case, following a defendant's arrest on a bench warrant for failure to appear, does not result in additional case credit under this Agreement.

- d. The term "Case Weighting" shall mean a numerical system, adopted by a jurisdiction, which recognizes the greater or lesser workload required for cases when compared to an average case based on complexity, seriousness of charges and time necessary to prepare for an adequate defense.
- e. The term "Disposition" shall mean 1) the dismissal of charges, 2) the entering of an order of deferred prosecution, 3) an order or result requiring a new trial, 4) imposition of sentence, or 5) deferral of any of the above coupled with any other hearing on that case number, including but not limited to misdemeanor probation review that occurs within thirty (30) days of sentence, deferral of sentence or the entry of an order of deferred prosecution
- f. The terms "District Court" or "Court" shall mean Clark County District Court.
- g. All other terms are intended to have a plain and ordinary meaning with a definition that can be derived from any modern English dictionary.

Section 2. Professional Conduct:

The Contractor shall provide the services of attorneys and staff members in compliance with all of the applicable laws and administrative regulations of the State of Washington, the United States, the Vancouver Municipal Code, the Washington State Rules for Professional Conduct (RPC), the Washington State Supreme Court Standards effective October 1, 2012 and the Washington State Supreme Court Caseload Standards effective January 1, 2015. Nothing in this Agreement shall be construed to impair or inhibit the exercise of independent, professional judgment by an attorney employed by the Conflict Contractor with respect to any client wherein an attorney-client relationship has been established pursuant to the terms of this Agreement.

Nothing in this Agreement shall require or permit, without the consent of the client, access to or disclosure of any confidential communication made by a client to any attorney employed by the Contractor or any such confidential communications made to agents or employees of the Contractor for such attorney; the advice given by an attorney to a client; or any other statements and materials privileged from disclosure in a court of law.

Per Washington State's Supreme Court Standards, the caseload of a full-time public defense attorney or assigned counsel should not exceed four hundred (400) cases per year

for misdemeanors. The Standards require each public defense attorney to "certify to the court that he or she complies with applicable Standards for Indigent Defense Services to be approved by the Supreme Court". Certifications of compliance (**Attachment D**) must be completed quarterly by each attorney and filed with District Court.

Attorneys and staff employed by the Contractor shall not solicit or accept any compensation, gifts, gratuities or services, of any kind, from any client served under this Agreement.

Section 3. <u>Duties of Conflict Contractor</u>:

- a. Contractor shall advise and provide legal defense services and assistance to eligible clients who have been arrested or charged under any City of Vancouver ordinance or RCW statute which has a possible jail sentence and whom Contractor has been appointed to represent by the District Court. All legal services rendered by Contractor shall be of the highest quality and shall be provided at all stages of each assigned case.
- b. Contractor shall accept case assignments for which the Primary Defender has a conflict and/or there are co-defendants. The Primary Defender may also refer cases to Contractor if the defendant is already represented by Contractor on another open pending case in Court.
- c. Contractor shall accept case assignments from the Court if there is an immediate need for representation at a hearing and the Primary Defender is unable to represent the client due to a conflict. Immediate case assignments include situations where Contractor must report to a bench warrant hearing because the Primary Defender is unable to represent the client due to a conflict. Contractor's duty of representation ends after a citation is written and signed by the arresting officer. However, Contractor may be appointed later by the Court to represent that person in further proceedings.
- d. Contractor may also accept primary case assignments from the Court if the Primary Defender has met their maximum allowable caseload limit under Washington State Supreme Court Standards. If two or more indigent defendants are involved in a case, District Court should verify that another public defense firm is able to accept the conflict case(s) before Contractor may proceed with the primary case.
- e. Contractor will notify the District Court and the City Attorney's Office immediately upon any change in status of a client's representation.

- f. Contractor shall represent eligible clients in all arraignments, pre-trials, trials, sentencings, probation violations, revocation proceedings, protest hearings, show cause hearings, hearings for review of sentence in all District Courts, and all necessary hearings, motions, and writs which may arise in Clark County District Court. No service shall be rendered with respect to any crime or proceeding which does not include the possibility of incarceration. Client representation under this Agreement shall not include any appeals or writs to higher court.
- g. Contractor shall receive and respond to all telephone calls within one business day prior to the first opportunity for court appointed counsel, pursuant to Washington State Courts Rule CrRLJ 3.1(b) and (c). Contractor shall receive and respond in a timely manner to, at all times, all telephone calls from indigent persons whom Contractor has been appointed to represent. Contractor shall not subcontract this requirement.
- h. Contractor agrees to make reasonable efforts to continue the initial attorney assigned to a client throughout all cases assigned in this Agreement. Nothing in this section shall prohibit to Contractor from making necessary staff changes or staff rotations at reasonable intervals, or from assigning a single attorney to handle an aspect of legal proceedings for all clients where such method of assignment is in the best interest of the eligible clients affected by such method of assignment.
- i. Contractor agrees that an attorney will make contact with all clients within three working days from notification of case assignment.
- j. Contractor shall provide representational services at Domestic Violence Court. For all other Clark County Specialty Courts including Mental Health Court, Substance Abuse Court (SAC), Domestic Violence Therapeutic Court (DVTC) and Veteran's Court the City contracts with Clark County to provide indigent defense counsel.
- k. To the extent it is practicable, Contractor shall have the capacity to communicate with clients directly in their primary language with the assistance of court appointed certified interpreters. Contractor shall convey all plea offers to clients in writing, in the client's preferred language.
- 1. In the event that this Agreement is terminated or not renewed, complete the representation of all clients who have been referred by the Court during the period in which this Agreement is in effect for the compensation received or receivable under the terms of the Agreement, provided that completed representation is not made impossible by a client's failure to appear.

- m. Contractor will hire, supervise and maintain quality staff. Contractor will be responsible for suspending, removing, or terminating personnel not adequately performing the duties and responsibilities assigned.
- n. Contractor shall comply with Washington State Supreme Court Standards, effective January 1, 2015, regarding allowable caseloads per attorney per year.
- o. Adequate support staff is critical to an attorney's ability to render competent assistance. Use of qualified paralegal staff to assist in management of caseloads is highly recommended.
- p. Contractor shall coordinate investigation services on those cases requiring investigation. Contractor shall also coordinate expert witnesses for those cases requiring expert witness testimony. Contractor shall contact the City Contract Administrator for the expenditure of public funds prior to requesting copies of records or hiring an expert witness. Invoices for such services shall be sent directly to the City by the subcontractors; Contractor will not be held liable for those expenses.
- q. Contractor agrees to utilize Notice of Appearance Forms provided by the Clark County District Court.
- r. Contractor shall engage in pre-trial negotiations with the City Attorney's office for the purpose of negotiating matters for the following week's mandatory pre-trial hearings.
- s. Contractor shall comply with all appearances and duties as may be required by District Court and/or the City for the term of this Agreement at no additional expense to the City.

Section 4. Client Communication:

Contractor agrees to use all good faith efforts to secure both continuous contact with defendants to whom Contractor is appointed to represent and also regular attendance by clients at critical stages in the defendant's case. Such good faith efforts shall expressly include, but not be limited to, the following measures:

- a. Advising clients that regular contact is necessary to the preparation of their defense and employing all reasonable means to secure and maintain such contact.
- b. Clients shall be notified in advance of the date, time and location of all critical stages in the process of the client's particular case including, but not limited to, pretrial conferences, omnibus or other pretrial motions, readiness hearings, and trial. Offers

shall be extended by email, phone, or other appropriate means, depending on the client's circumstances to clients within five business days of receipt from the City Attorney's office. In any case, notification shall be provided early enough that the client has time to prepare for each stage.

- c. Advising clients that appearance at all regularly scheduled pre-trial hearings (both pre-trial and mandatory) with City prosecutors and Contractor is required for effective assistance in the client's defense and encouraging such attendance. A mutually agreeable time will be scheduled with the Court's approval.
- d. Timely notification to District Court when clients fail to make regular contact.

Section 5. Records, Reports & Audits

a. All records shall be maintained by Contractor. The Contractor shall maintain systems of internal control which conform to proper law office management and generally accepted accounting principles.

Contractor must ensure that the City has full access to materials necessary to verify compliance with all terms of this Agreement. At any time, upon reasonable notice during business hours and as often as the City may deem necessary, Contractor shall provide to the City right of access to its facilities, including those of any subcontractor, to auditing records, data, invoices, materials, payrolls and other data relating to all matters covered by this Agreement. Provided that if any such data, records or materials are subject to any privilege or rules of confidentiality Contractor must maintain such data in a form or manner to provide same to the City that will not breach such confidentiality or privilege.

Contractor shall maintain such data and records in an accessible location and condition for a period of not less than seven years following the receipt of final payment under this Agreement, unless the City agrees in writing to an earlier disposition.

Contractor agrees to cooperate with the City or its agent in the evaluation of Contractor's performance under this Contract and to make available information reasonably required by any such evaluation process or ongoing reporting requirements established by the City. The results and records of said evaluations and reports shall be maintained and disclosed in accordance with chapter 42.56 RCW.

b. Contractor shall report with each invoice to the City's Contract Manager, the activity of the preceding month using a form provided by the City or equivalent in content. In addition to other statistics the City may require, Contractor shall provide the following information:

- 1. Name of the Defendant, case number(s) and charges
- 2. Name of assigned attorney for each client
- 3. The outcome of each case, including defendants that plead guilty at arraignment
- 4. Verification that clients received a Client Rights brochure and a notification of the indigent recovery fee.
- 5. Number of bench and jury trials.
- 6. Number of suppression and *Knapstad* motions filed along with the number of cases where such motions led to the reduction of charges.
- c. Contractor shall report by end of calendar year.
 - 1. Proof of Continuing Legal Education Credits. Such proof shall include name of attorney, identification of training and dates of training.
 - 2. The name and bar license number of attorneys who perform work under this Agreement.
 - 3. An accounting of all City cases conflicted out to other attorneys.
- d. Contractor shall maintain a case-reporting and management information system which shall include the number, type, and disposition of indigent cases.
- e. The case reporting and management information system shall be maintained independently from client files in order to not disclose any privileged information. Contractor shall not be required to provide any information when the revelation of which would violate any state or federal privacy laws, the attorney-client privilege, or which would otherwise harm the Contractor's attorney-client relationships.
- f. The City's Public Defense Contract Manager may make periodic surveys of clients for the purpose of monitoring the quality of services provided and client satisfaction.
- g. Contractor shall meet with the City's Public Defense Contract Manager as requested to discuss issues and problems related to the fulfillment of this Agreement.

Section 6. <u>Reservation Regarding Representation:</u>

Contractor agrees to screen all cases for conflicts of interest upon assignment and throughout the discovery process. Discovery shall be reviewed within five days of receipt of case for purposes of determining any conflicts of interest. In the event Contractor cannot represent a client because of an actual or potential conflict of interest under the Washington Code of Professional Responsibility, then Contractor shall arrange for a City Conflict Attorney to represent the client. Contact information for said attorneys to be provided by the City's Contract Administrator. The Conflict Contractor will refer to the Washington State Rules of Professional Responsibility, opinions of the state judiciary, and to the

RFP 31-25 Public Defense (Augment Services)
Rev. 4/2024

American Bar Association Standards for Criminal Justice to determine the existence and appropriate resolution of conflicts.

Contractor and each attorney employed or retained by Contractor reserve the right to decline to advise, represent, appear for, or act for any particular person, whether or not indigent or otherwise eligible, but only for good cause shown. Good cause includes, but is not limited to, conflicts of interest which preclude Contractor or an attorney from acting pursuant to the Washington Rules of Professional Conduct. Contractor and each attorney employed or retained by Contractor, reserve the right to withdraw from representing any person or entity, whether or not indigent or otherwise eligible, providing the consent of the court, if required, is first obtained. Contractor warrants that declinations will not be made except as required by law or legal ethics, and in the event of a declination, will immediately notify the appropriate court as well as the City Attorney's Office.

Section 7. Complaints about Legal Services:

Contractor shall have a method to respond promptly to client complaints which will include informing clients of the complaint process. In the case a complaint is made to the City by a client with respect to the quality of legal services rendered under this Agreement, the complaint shall be first directed to Contractor. If the client believes that he or she has not received an adequate response, the Vancouver City Manager or his/her designee shall evaluate the legitimacy of the complaint. The complaining client shall be informed of the disposition of his /her complaint as soon as is reasonably possible.

Contractor shall fully cooperate with the City and/or District Court in any reasonable investigation which the City and/or District Court may wish to make.

Contractor shall ensure that a preliminary written response to any written complaints concerning services provided by the employees of Contractor shall be submitted to the Contract Administrator within three (3) working days of the date the complaint is received by Contractor Director or the Director's designee. Written complaints include e-mail communications from the Contract Administrator. The Contract Administrator shall copy the supervising attorney on any complaints sent to Contractor.

Section 8. Client Access

Contractor shall comply with federal and state laws regarding access to its facilities and will eliminate barriers which limit access for the disabled.

Section 9. Non-Waiver of Rights and Remedies:

In no event shall payment or performance by either party hereto constitute or be construed to be a waiver by either party of any breach of covenant or default which may then exist on the part of the other party, and the making of any such payment or the carrying out of any such performance while breach or default then existed, shall in no way impair or prejudice any right or remedy available to the paying or performing party with respect to such breach or default.

Section 10. Relation of Parties:

Contractor, its sub-consultants, agents and employees are independent contractors performing professional services for City and are not employees of City. Contractor, its subconsultants, agents and employees, shall not, as a result of this Agreement, accrue leave, retirement, insurance, bonding or any other benefits afforded to City employees. Contractor, subconsultants, agents and employees shall not have the authority to bind City any way except as may be specifically provided herein.

Section 11. City Not Obligated to Third Parties:

The City shall not be liable to any person or entity other than Contractor because of this Agreement, except that the City will pay investigative, substance abuse evaluation and expert witness fees and additional associated services necessary in any case after a voucher has been submitted and approved by the Court in accordance with Washington State Courts Rules (CrRLJ 3.1 (f)).

Section 12. Limited Private Practice of Law:

Contractor shall devote all time necessary to properly perform this Agreement. Contractor is not limited from maintaining a private law practice. However, Contractor shall not allow its private practice of law during the term of this Agreement to conflict with Contractor's responsibilities and duties under this Agreement. As required in Section (5) Contractor shall annually report to the City the number of hours billed for nonpublic defense legal services, including number and types of private cases.

Section 13: Minimum Qualifications for Contractor Attorneys

- a. Contractor shall utilize attorneys who satisfy the minimum requirements for practicing law in the State of Washington as determined by the Washington State Supreme Court. Each attorney shall be familiar with the statutes, court rules, constitutional provisions, relevant case law, Rules of Professional Conduct, and the Performance Guidelines for Criminal Defense Representation approved by the Washington State Bar Association.
- b. Each attorney must also be familiar with the consequences of a conviction or adjudication, including possible immigration consequences and the possibility of civil commitment proceedings based on a criminal conviction and be familiar with mental health issues and be able to identify the need to obtain expert services.

- c. Each attorney shall attend at least seven hours per year of continuing legal education credits in courses relating to criminal law practice or other areas of law in which Contractor provides legal services to eligible clients under the terms of this Agreement. Further, each attorney shall attend training approved by the Washington State Office of Public Defense at least once per calendar year. Such training may be counted in fulfilling the above 7-hour requirement. Contractor will provide an annual report to the City demonstrating compliance with this provision.
- d. Each attorney representing any client assigned as a part of this Agreement shall meet the requirements above or work directly under the supervision of a senior, supervising attorney employed by Contractor, who meets the requirements above. Such supervising attorney shall have a minimum of five years' experience practicing criminal law in Washington State. Such direct supervision shall continue until the attorney meets the requirements above.
- e. Failure on the part of Contractor to use staff with the appropriate amount of experience or to supervise appropriately its attorneys shall be considered a material breach of this Agreement.

ATTACHMENT "B"

City of Vancouver's adopted Standards for Indigent Defenses Services

ATTACHMENT B

City of Vancouver's adopted Standards for Indigent Defenses Services

8/24/09 9/14/09

ORDINANCE NO. <u>M - 3927</u>

AN ORDINANCE adopting new standards for the delivery of indigent defense services as required under RCW 10.101.030; providing for savings, severability and an effective date.

WHEREAS, the City has a constitutionally mandated responsibility to provide public defender services for eligible persons who are entitled to representation; and

WHEREAS, under RCW 10.101.30, the State of Washington requires cities and counties to have adopted via ordinance, standards for the delivery of public defense services; and

WHEREAS, within available resources, the City desires to provide the best practical defense services to the City's indigent population; and

WHEREAS, Vancouver's current indigent defense standards were adopted November 8, 1990 and do not reflect current standards for contracts, compensation and caseloads.

NOW, THEREFORE,

BE IT ORDAINED BY THE CITY OF VANCOUVER:

Section 1. <u>Contract</u>: All indigent defense services shall be paid pursuant to a written contract between the indigent defense attorney(s) and the City.

Section 2. <u>Compensation</u>: All indigent defense attorneys shall be reasonably compensated taking into consideration the experience and training of the attorney. Attorneys who have a conflict of interest shall not be required to select or compensate conflict counsel.

Section 3. <u>Duties and Responsibilities of Council</u>: All indigent defense contracts shall require that services be provided to all clients in a professional, skilled manner consistent with minimum standards set forth by the American Bar Association, applicable Washington State Bar Association standards, the Rules of Professional Conduct, case law and applicable court rules defining the duties of counsel and the rights of defendants. Counsel's primary and most fundamental responsibility is to promote and protect the best interests of the client.

Section 4. <u>Malpractice Insurance</u>: Indigent defense attorneys shall maintain malpractice insurance with agreed-upon policy limits.

Section 5. Caseload Limits and Types of Cases:

- A. Caseloads should allow each attorney to give each client the time and effort necessary to ensure effective representation. No attorney or firm rendering indigent defense services shall accept workloads that interfere with the rendering of reasonable and quality representation. An attorney should not allow their private law practice to interfere with the competent representation of indigent defendants.
- B. The caseload standards adopted by the Washington State Bar Association, Washington Defenders Association and/or American Bar Association shall be considered as guidelines. A case is defined as the filing of a document wherein a person is designated a defendant or respondent and an attorney is appointed by the court. Adjustments may be made wherein a full case is not attributed in the following non-exclusive circumstances:
 - 1. A bench warrant is issued before a case is resolved

- 2. Probation violation, extradition, restitution hearings, etc. that do not require a full evidentiary hearing in which witnesses are called to testify.
- 3. Diversions, continuances for dismissal, misdemeanor compromises or similar dispositions
- 4. Drug court, dispositions to re-licensing programs, deferred prosecution or other similar procedures.
- 5. Early dismissal by a prosecutor based on lack of evidence or standard plea offers, based on the prosecutor's charging and plea bargaining practices or other reasons that dispose of a case without extensive litigation.
- 6. Withdrawal of counsel at an early stage of the case, due to conflict of interest or other reasons.

Section 6. <u>Services other than Counsel</u>: Reasonable compensation for expert witness, investigators and other services necessary for an adequate preparation and presentation of the defense case shall be provided pursuant to Criminal Rule for Courts of Limited Jurisdiction (CrRLJ) 3.1(f). Investigators when used should have criminal investigation training and experience.

Section 7. <u>Administrative Expenses</u>: Attorneys shall be responsible for paying all administrative expenses of their office or firm not otherwise provided for in these standards or in a contract. Such costs may include law libraries, financial accounting, case management systems and other costs incurred in the day-to-day management of the contract. The contracting attorney shall demonstrate that their office is staffed by an appropriate number of administrative staff, legal assistants and other support services. Attorneys shall maintain an office for confidential meetings with clients.

Section 8. Reports of Attorney Activity:

- A. Attorneys on contract shall maintain a case reporting and management information system which includes the number and type of cases, and disposition of each case. Any such system shall be maintained independently from client files so as to disclose no privileged information. Reports shall be submitted to the City as provided for in the contract. All of the above described information shall also be made available to the Clark County District Court Administrator or designee.
- B. All records pertaining to expenses and billing shall conform to generally accepted accounting principals.

Section 9. Qualifications of Attorneys:

- A. In order to assure that indigent accused received effective assistance of counsel to which they are constitutionally entitled, attorneys providing defense services must meet the following minimum professional qualifications:
- B. Satisfy the minimum requirements for practicing law in Washington as determined by the Washington Supreme Court.
- C. Complete the hours of continuing education within each calendar year as set forth in Section 11.
- D. Lead contracting attorneys shall have a minimum of three (3) year prior legal experience of which at least two (2) years shall have been devoted to practice in the area of criminal law.
 - E. Attorneys handling misdemeanor cases should meet requirements 9 (a) & (b).

Section 10. <u>Legal Interns</u>: Legal interns employed by an attorney with a City indigent defense contract must meet the requirements set out in APR 9. Legal interns shall receive training pursuant to APR 9.

Section 11. <u>Training</u>: Attorneys should participate in regular training programs in areas relating to their indigent defense practice. Each contracted attorney shall attend a minimum of fifteen hours per year of continuing legal education credits in courses relating to criminal law practice or other areas of law in which they provide legal services to eligible clients. Every attorney providing counsel to indigent defense accused should take the opportunity to review professional publications and tapes.

Section 12. <u>Supervision</u>: The training and supervision of indigent defense attorneys and staff shall be the sole responsibility of the individual attorney, law firm or agency that holds the indigent defense contract. A minimum of one full-time qualified supervisor in the office shall be provided.

Section 13. <u>Monitoring and Evaluation of Attorneys:</u> Contracts for indigent defense services will be systematically monitored and evaluated. Supervision and evaluation efforts should include review of time and caseload records and at least quarterly meetings with the City Manager or designated contract manager.

Section 14. <u>Substitution of Attorneys or Assignment of Contracts</u>: The attorney or firm engaged by the City to provide indigent defense service shall not subcontract with another firm or attorney to provide representation without prior written approval and shall remain directly involved in the provision of representation. Any indigent defense contract shall address the procedures for new counsel taking over upon the conclusion of the contract to ensure a smooth

transition upon non-renewal or termination, with the minimal possible detriment to the indigent client.

Section 15. <u>Limitations of Private Practice for Contract Attorneys</u>: Contracts for indigent defense attorneys with private attorneys or firms may set limits on the number of private or special appointment cases which can be accepted by the contracting attorney or provide that the indigent defense contract be a priority over private or special appointment caseloads. An attorney or firm rendering indigent defense services shall not allow their private practice or special appointments to diminish their ability to represent indigent defense clients that they are obligated to serve by any contract.

Section 16. <u>Disposition of Client Complaints</u>: A method to respond promptly to indigent defendant complaints shall be included in the contract. Complaints should first be directed to the attorney, firm or agency which provides representation. If the attorney and client cannot resolve the complaint amicably, the attorney shall ask the court to withdraw and substitute new counsel. If the indigent defendant believes he or she has not received an adequate response, the City Manager or designee shall evaluate the legitimacy of the complaint. The complaining client should be informed as to the disposition of his or her complaint within a reasonable period of time. If the client feels dissatisfied with the evaluation and response received, he or she should be advised of the right to complain to the Washington State Bar Association.

Section 17. <u>Cause for Termination or Removal of Attorney</u>: Contracts for indigent defense services should include grounds for termination of the contract by the parties.

Termination of an attorney's contract should only be for good cause. Good cause shall include the failure of the attorney to render adequate representation to the clients; willful disregard of the

rights and best interests of the clients; the willful disregard of standards herein addressed or violations of the Rules of Professional Conduct.

Section 18. Guidelines for Awarding Defense Contracts:

The City should award contracts for indigent defense services only after A. determining that the attorney or firm chosen can meet acceptable professional standards and qualifications. Under no circumstances should a contract be awarded on the basis of cost alone. Attorneys or firms seeking contracts for indigent defense services must demonstrate their ability to meet these standards.

B. Prosecutors and law enforcement officers shall not select the attorneys who will provide indigent defense services.

Section 19. Non-Discrimination: Neither the City, its selection of an attorney, firm or agency to provide indigent defense representation, nor the attorneys selected, in their hiring practices or in their representation of clients, shall discriminate on the grounds of race, color, religion, national origin, age, marital or military status, sex, sexual orientation or disability.

Section 20. Effective date: This ordinance shall become effective thirty (30) days following the date of final adoption.

Read first time:

Ayes:

Councilmembers Campbell Smith Leavett Stewart Warris, Jollota, Pollard

Nays:

Absent:

Councilmembers None

Read second time: September 14, 2009

PASSED by the following vote:

Ayes: Councilmembers Jolcota, Pollard

Nays: Councilmembers None

Absent: Councilmembers Stewart

SIGNED this 14th day of September, 2009.

Royce E. Pollard, Mayor

11 1

Attest:

R. Lloyd Tyler, City Clerk

By: Carrie Lewellen, Deputy City Clerk

Approved as to form:

Ted H. Gathe, City Attorney

SUMMARY

ORDINANCE NO. M-3927

AN ORDINANCE adopting new standards for the delivery of indigent defense services as required under RCW 10.101.030; providing for savings, severability and an effective date thirty (30) days following the date of final adoption.

ATTACHMENT "C":

Payment Rates

In consideration for the Contractor's performance of the duties listed herein, the City will pay the Contractor on a per-case basis at a rate of \$475 per case from the start of this Agreement through the end of the 2025 calendar year.

In addition, the City will pay the Contractor a trial fee of \$1,000 for cases that proceed to trial. If the case is settled prior to the actual start of trial, this trial fee shall not apply.

Contractor will include a list of cases worked with each month's invoice to document the charges assessed.

If, at the conclusion of the initial term, the City and Contractor agree to exercise the contract extension option, the City and Contractor will timely meet and decide in writing on any applicable rate adjustment at that time.

ATTACHMENT "D"

Certification of Compliance

IN THE DISTRICT COURT OF THE STATE OF WASHINGTON IN AND FOR THE COUNTY OF CLARK

CHECK APPLICABLE CASES:	_ STATE CASES; CITY OF VANCOUVER				
	CASES;				
In Re: Certification of Compliance for [Attorney Name]) CERTIFICATION OF APPOINTED COUNSEL OF COMPLIANCE WITH STANDARDS REQUIRED BY CrRLJ 3.1(d)(4))				
The undersigned attorney hereby certific					
Approximately% of my total practice time is devoted to indigent defense cases.					
2. I am familiar with the applicable Standards adopted by the Supreme Court for attorneys					
appointed to represent indigent persons and that:					
a. Basic Qualifications: I meet the minimum basic professional qualifications in					
Standard 14.1.					
b. Office: I have access to an office that accommodates confidential meetings with					
clients, and I have a postal address and adequate telephone services to ensure prompt					
response to client contact, in compliance with Standard 5.2.					
c. Investigators: I have investigators available to me and will use investigation services					
as appropriate, in compliance with Standard 6.1.					
d. Caseload: I will comply with Star	dard 3.2 during representation of the defendant in				
my cases.					
Attorney Signature Attorney Prin	 ted Name				